State and Local Partnerships for Criminal Justice Reform

December 19, 2017 2:00-3:30 pm ET

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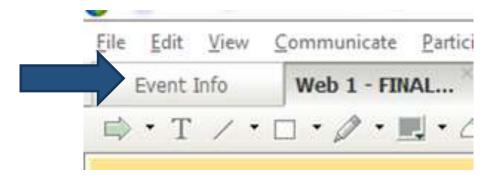
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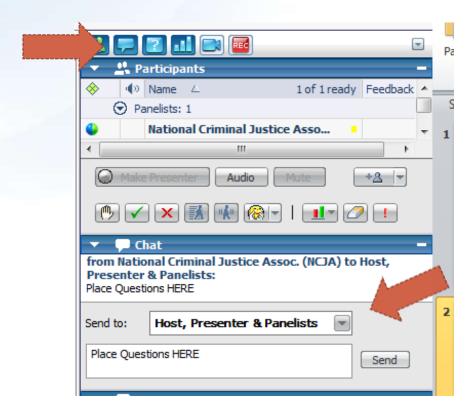
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Moderator

Chris Asplen
National Criminal Justice Association

Presenters

Karhlton Moore
Executive Director
Ohio Office of Criminal Justice Services

Michael Daniels
Justice Policy Coordinator
Franklin County (OH) Office of Justice Policy and Programs

Holly Matthews
Executive Director
Lucas County (OH) Criminal Justice Council

STATE AND LOCAL PARTNERSHIPS TO REFORM CRIMINAL JUSTICE

Office of Criminal Justice Services
Karhlton Moore, Executive Director





OCJS Mission Statement

To serve as the lead justice planning agency for the state of Ohio

OCJS Vision Statement

Through research, technology, evaluation, grants administration and programmatic initiatives, the Office of Criminal Justice Services (OCJS) strives to positively impact the state of Ohio in the prevention and reduction of crime and delinquency throughout Ohio.

Ohio SAA

- OCJS is Ohio's State Administering Agency
 - Federal funds
 - Edward Byrne Memorial Justice Assistance (JAG)
 - S.T.O.P. Violence Against Women Act (VAWA)
 - Residential Substance Abuse Treatment (RSAT)
 - Family Violence Prevention Services Act (FVPSA)
 - Project Safe Neighborhoods (PSN)
 - National Criminal History Improvement (NCHIP)
 - Paul Coverdell Forensic Science Improvement
 - State funds
 - Family Violence Prevention Fund (Shelter Funds)
 - Ohio Drug Law Enforcement Fund

OCJS Sections

- OCJS consists of several sections
 - Grants Administration
 - Grants Monitoring and Fiscal Compliance
 - Law Enforcement Services
 - Driver Training
 - Motorcycle Ohio
 - Statewide Anti-Human Trafficking Coordinator
 - Policy and Research (Ohio SAC)

Collaboration

- How do we work together?
 - Grant Recommendations
 - Grants Administration
 - Program Implementation
 - Problem Solving
 - Information Sharing

Contact Information

Karhlton Moore, Executive Director kmoore@dps.ohio.gov

Thank you!



Stepping Up:

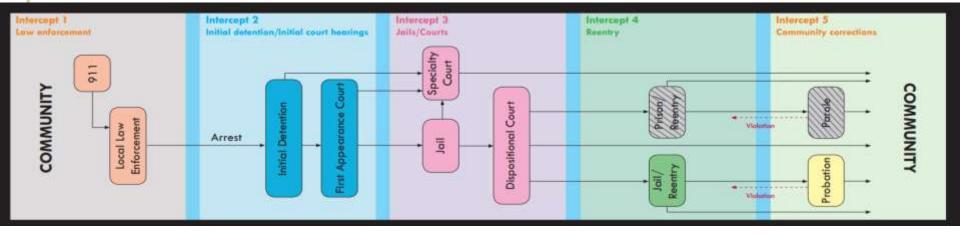
Franklin County, Ohio's strategy and overview

Michael Daniels, Justice Policy Coordinator
Franklin County (OH) Office of Justice Policy and Programs

Stepping Up Goals Based on Four Key Measures



INTERCEPT MAPPING AND FULL BUY-IN



Franklin County Criminal Justice Planning Board

Franklin County Board of Commissioners

Mayor, City of Columbus

Columbus City Council

Mayor, City of Whitehall

Franklin County Sheriff

Columbus Police Department

Franklin County Prosecutor

Columbus City Attorney

Franklin County Public Defender

Franklin County Municipal Court

Franklin County Common Pleas Court

Franklin County Domestic & Juvenile Court

Franklin County Municipal Probation

Franklin County Common Pleas Probation

Franklin County Community Based Correctional

Facility

Alcohol, Drug, and Mental Health Board

Columbus Urban League

Franklin County Board of Developmental Disabilities

Alvis 180

Franklin County Workforce Development Board

1. DIVERSION AND ALTERNATIVES TO ARREST

- CIT and CITtype training for patrol officers, dispatchers, and first responders
- Increase crisis services and capacity and systemic ease of use
 - Community outreach to reduce law enforcement involvement

WHAT DATA SHOULD BE CONSIDERED? How many arrests are being made for non-violent crimes? How many arrests are being made of people with mental illness? What alternatives to calling the police exist for families/friends of people with mental illness? WHO SHOULD BE AT THE TABLE? Law Enforcement (choose to divert, not arrest) ADAMH / community providers (divert to where?) Prosecutor / City Attorney (charge standards) City Council (ordinance changes, cite & release)

2. PRE-ARRAIGNMENT AND PRE-TRIAL

- Brief mental health screening and risk assessments
- Alternatives to incarceration for low-risk nonviolent offenders
 - Court-based ADAMH and FCDJFS liaisons
- Enhanced use and efficiency of specialty dockets

WHAT DATA SHOULD BE CONSIDERED?

- How many detainees are being screened for possible MH issues?
 - How many pre-trial offenders are in the jail?
 - How many pre-trial offenders have identified mental illness?
 - What is the average length of pre-trial stay for those with and without mental health issues?

WHO SHOULD BE AT THE TABLE?

- Law Enforcement (booking/screening/intake medical)
- Arraignment court (assessment/evaluation/alternatives)
 - ADAMH (if not jail, then where? with what supports?)
- Prosecutor/City Attorney/Public Defender (specialty dockets)

3. RESTORATION WHILE INCARCERATED

- Needs

 assessment and
 special
 population
 housing units
- Train 50% of corrections deputies in CIT
- Comprehensive medical care and continuity of formulary
- Reentry plan with post-release connection to resources

WHAT DATA SHOULD BE CONSIDERED?

- How many inmates receive programming for identified MH issues?
- How many inmates have a transition plan including connection to services and medical care?

WHO SHOULD BE AT THE TABLE?

- Law Enforcement (CIT for corrections/in-jail programming/medications at release)
- ADAMH/community providers (connections to post-release services)

4/5. PROBATION AND REENTRY SERVICES

- Train 100% of probation officers in MHFA
- Embedded FCDJFS ACA/benefits unit in probation
- Reentry specialist and ongoing Coalition activity
- Set-aside housing units for justice-involved individuals

WHAT DATA SHOULD BE CONSIDERED?

- How many probationers are connected to services including JFS,
 Medicaid, community resources?
 - What is the overall return to jail rate?
 - What is the return to jail rate for those with mental health issues?

WHO SHOULD BE AT THE TABLE?

- Probation (connection to services/barrier reduction)
 - Reentry Coalition (resources/peers/advocacy)
 - ADAMH/CMHA (supportive housing)
- Business community (workforce education, employer education)



THANK YOU

For more information, please contact:

MICHAEL DANIELS, Justice Policy Coordinator, Franklin County, Ohio

michael.daniels@franklincountyohio.gov - 373 S High St, 25th Fl, Columbus, OH 43215

<u>www.FranklinCountyOhio.gov/commissioners - www.FranklinCountyOhio.gov/reentry</u>
http://commissioners.FranklinCountyOhio.gov/Stepping-Up/

TOLEDO/LUCAS COUNTY
CRIMINAL JUSTICE
COORDINATING COUNCIL
(CJCC) – PARTNERSHIPS FOR
CRIMINAL JUSTICE REFORM



What is the Criminal Justice Coordinating Council (CJCC)?

- CJCC is a Regional Council of Government established under Chapter 167 of the Ohio Revised Code and a Metropolitan County Criminal Justice Services Agency established under ORC Section 181.54 (subsequently amended to 5502.64).
- CJCC is more generally described as a special purpose unit of local government.

What is the CJCC?

The CICC is a thirteen member board of criminal comprised **justice** representatives, elected officials and citizen representatives. The Mayor of the City of Toledo and Lucas County Commissioners each appoint six members, five of whom are mandatory due to the position they hold. The sixth appointment from each jurisdiction is an appointed citizen. The thirteenth member is appointed by the CJCC and is the chief of a suburban law enforcement agency.

2017 CJCC BOARD MEMBERS

Chairman—Vallie Bowman–English, Clerk of Court

Vice Chairman—Timothy Kuhlman, Judge

Secretary - Julia R. Bates, Prosecutor

Treasurer - Carol Contrada, Commissioner

Dr. Cecelia Adams, Councilman

Paula Hicks-Hudson, Mayor

Denise Navarre Cubbon, Judge

Keith Jordan, JLJ Vision Outreach

George Kral, Chief

Michael Navarre, Chief

Jeffrey Newton, Chief

John Tharp, Sheriff

Gene Zmuda, Judge

CJCC - Mission Statement

The mission of the Criminal Justice Coordinating Council (CJCC) is to promote and foster cooperation and coordination between separate governmental units and agencies, and to improve the criminal justice system through planning, analysis, technical assistance, training, information management, and such other services as requested by the governmental units served.

Regional Planning Unit (RPU)

- CJCC is the designated RPU for the administration of Justice Assistance Grant (JAG), Violence Against Women Act (VAWA), and the Juvenile Justice and Delinquency Prevention (JJDP) Act – Title II.
 - This enables local review and input, through the Allocation Review Committee (ARC), for Lucas County JAG, VAWA, and Title II projects.
 - ARC represents numerous criminal justice agencies throughout the community. Each member brings their knowledge and expertise of the system to the committee. Through the local allocation process, ARC members are invested in and commit their support to the local projects.
- The ARC has adopted a strategic plan that identifies the following focus areas for funding: Juvenile Justice; Domestic Violence; Law Enforcement; Reentry; and Substance Abuse and Mental Health.

CJCC - Mental Health Initiatives

- Data Driven Justice Initiative
- □ Safety + Justice Challenge
- Intersection of Behavioral Health and Criminal Justice
 - Behavioral Health/Criminal Justice Alternatives
 Committee
 - Sequential Intercept Map (SIM)
 - Behavioral Health/Criminal Justice Coordinator
 - Behavioral Health Working Group
- NORIS Information Sharing

Data Driven Justice Initiative

- Lucas County is a member of the Data Driven Justice (DDJ) Initiative.
- DDJ focuses on cross-system information sharing.
- Lucas County participated in the Data-Driven Justice and Behavioral Health Design Institute sponsored by the Substance Abuse and Mental Health Services Administration (SAMHSA), National Association of Counties (NACo), and Laura and John Arnold Foundation (LJAF).
- The Design Institute focused on the use of integrated data and technology solutions to improve service delivery and health outcomes for individuals, commonly referred to as "high utilizers," with complex physical health, behavioral health, criminal justice, and social service needs.
 - Lucas County is developing a list of "high utilizers" and will meet to discuss how to better serve the identified individuals.
 - □ The Toledo-Lucas County Homelessness Board, in collaboration with the Lucas County Mental Health and Recovery Services Board, has created a Core Leadership Team to develop a plan to end chronic homelessness in Lucas County.

Safety + Justice Challenge

- The MacArthur Foundation has developed the Safety + Justice Challenge (a \$75 million investment) to reduce over-incarceration by changing the way America thinks about and uses jails. The initiative helps jurisdictions across the country create fairer, more effective local justice systems.
- Lucas County is one of 20 Implementation Sites and received \$1.75 million to reduce the local jail population by 15% 18%.
- Lucas County has reduced the local jail population by 16% (Baseline November 2017).
- CJCC is responsible for the data collection for the Safety + Justice Challenge:
 - CJCC Staff has been working closely with the Lucas County Commissioners Office (the lead agency) throughout the Safety + Justice Challenge.
 - □ CJCC is a member of the Safety + Justice Challenge Core Planning group.

Safety + Justice Challenge – Five Strategies

Pre-Arrest Deflection

A deflection program is being created to divert non-violent drug possession, disorderly conduct and obstructing official business offenders from the criminal justice system into a one day program. NORIS will develop a reporting mechanism to ensure the filing of charges if the referred individual does not complete the program.

Managing Pre-Trial Risk

NORIS has also created a jail population data dashboard that displays real-time jail population. The dashboard is accessible to criminal justice system stakeholders.

Population Review Team/Second Look

- A team has been assembled to review the jail population on a weekly basis. NORIS provides a list of all inmates on the day of the review. NORIS will also be creating a real-time inventory of resources for bail recommendations (such as electronic monitoring units). If a Public Safety Assessment (PSA) score recommends a release with conditions, this will assist the team in recommending the appropriate conditions for the individual.
- Opportunity Project The Opportunity Project will build upon existing relationships between the Lucas County Mental Health and Recovery Services Board (LCMHRSB), its provider agencies, the Public Defender's Office, the court systems, the CJCC and the Lucas County Commissioner's Office to leverage relationships, improve collaboration, and align service delivery systems that will result in increased opportunities for pretrial defendants to engage in community based services. The Opportunity Project will focus on Pretrial defendants, pre-arraignment and arraignment, who are assigned a public defender and are in need of support in engaging behavioral health services in the community. Participation in the Opportunity Project will be voluntary.

Diversion of Underserved Populations

A diversion program is being created to divert non-violent drug possession, disorderly conduct and obstructing official business offenders from the criminal justice system into a one day program. NORIS will be creating a registration process for the program.

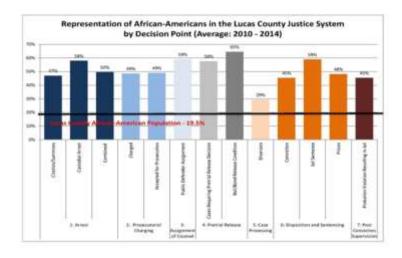
Coordinated Probation Practices

- A Community Corrections Planning Board Coordinator (CCPB) has been hired to coordinate probation practices for all five courts in Lucas County.
- The work of Strategy 5 will enable identification of individuals with complex mental health needs in the criminal justice system.
- Coordination of probation will allow for better identification of individuals, whose needs may have previously gone unnoticed, to be connected with behavioral health services.
- Increased information sharing, coordination of the use of evidenced-based practices to identify client risks and needs, and more individualized case planning will prioritize behavioral health treatment for probationers. Additionally, future projects include reviewing/mapping programs and services for probationers, including behavioral health services and coordinated regional trainings for probation officers.

Safety + Justice Challenge – Thread Issues

Racial and Ethnic Disparities

- The Burns Institute is providing technical assistance for reducing racial and ethnic disparities.
- Strategies One and Four aim to reduce disparities at the arrest and arraignment decision points.



Behavioral Health

- 57% of people released from the Lucas County Corrections Center (LCCC) have behavioral health needs (LCMHRSB).
- 67% of LCCC inmates had been provided mental health services at some point in their lives, 48% had been provided services within the last 5 years, and 17% had been provided services within the last 6 months (LCCC snapshot – June 30, 2014).
- Policy Research, Inc. is providing technical assistance on developing behavioral health strategies.

Community Engagement

- Toledo Police Department (TPD) Chief's Advisory Board (CAB) is hosting town hall forums to discuss police/community relations in Toledo.
- An analysis of the Police/Community Relations Survey has been completed.
- The Burns Institute is providing technical assistance on effective community engagement strategies.

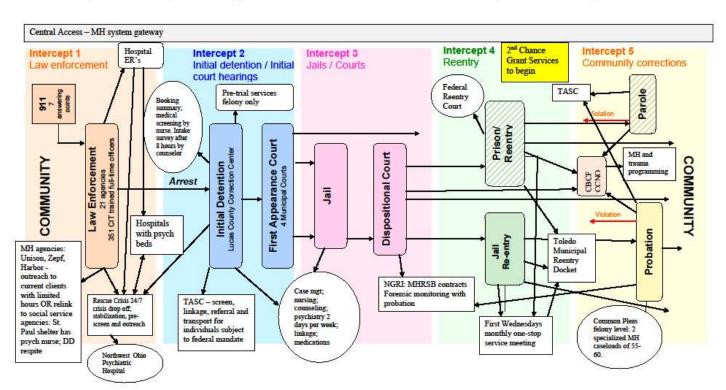
Behavioral Health/Criminal Justice (BH/CJ)
Alternatives Committee

- The BH/CJ Alternatives Committee has been convened by the LCMHRSB to focus on the SIM Mapping recommendations:
 - Information Sharing
 - Transportation
 - 911 Screening
 - Access to Services/Family Support
 - Alternative Residential Options
- Lessons Learned
 - GAIN Short Screener (GAINS SS)
 - Forensic Linkage Project (FLP)
 - 3rd Thursday Resource Fair for Families
 - Uniform Release of Information

Sequential Intercept Map (SIM)

 Lucas County completed the SIM in March 2014 with technical assistance from the Coordinating Center of Excellence.

Sequential Intercepts for Change: Criminal Justice - Mental Health Partnerships – Lucas County March 2014



Behavioral Health/Criminal Justice Coordinator

- CJCC has received funding through the Mental Health and Recovery Services Board to fund a Behavioral Health/Criminal Justice (BH/CJ) Coordinator.
- The BH/CJ Coordinator is responsible for the analysis, research, development, planning and evaluation activities that support system improvements for the intersection of the Lucas County behavioral health and criminal justice systems.
- CJCC has formed a new Behavioral Health/Criminal Justice Committee to guide this work.
 - The Coordinator will provide staff support for the DDJ and Stepping Up Initiatives in Lucas County.
- □ The BH/CJ Coordinator began work in November 2017.

Stepping Up Initiative/Behavioral Health Working Group

- Commissioner Tina Skeldon-Wozniak has convened a behavioral health working group to explore alternatives to incarceration for individuals with behavioral health needs.
- The group is comprised of representatives from: the Commissioner's Office, Lucas County Sheriff's Office, CJCC, Public Defender's Office, Lucas County Common Pleas Court, Toledo Municipal Court, Toledo Police Department, Lucas County Mental Health and Recovery Services Board, Correctional Treatment Facility, and behavioral health service providers.
- The group is discussing streamlining existing resources to create a diversion/deflection center for individuals with behavioral health needs.

Northwest Ohio Regional Information System (NORIS)

- NORIS was founded in 1974 to provide records automation and information sharing among jurisdictions in Lucas County, Ohio
- NORIS currently serves 134 criminal justice agencies in Lucas County and surrounding counties of Northwest Ohio.
- NORIS has a staff of 33 employees that provide hardware support and develop software applications to meet the specific needs of local, state, and federal agencies in this area.
- NORIS supports over 2,800 users on the NORIS network, processes 12 million transactions per month, maintains criminal histories on 700,000 people, and offers on-line access to over 100,000+ active warrants. Eight million entries, queries, and updates to state and federal computer systems are completed through NORIS annually.
- The NORIS data warehouse contains more than 100,000,000 automated criminal justice information records.
- NORIS has proven to be a valuable, cost effective resource for law enforcement, court, correction, and probation agencies.

NORIS - Functions

NORIS Applications

- NORIS develops and deploys technology solutions for law enforcement, courts, probation, and corrections.
- NORIS offers a comprehensive variety of products and services to manage and improve data quality, data sharing, data integration, identity management, and cross agency/jurisdiction work flow.
- NORIS is a highly integrated criminal justice information system.
 - The system links law enforcement, courts, probation, corrections, and related criminal justice applications through a Regional Identifier (RID), allowing information sharing among agencies and applications supporting the automation of many routine processes.
 - Integrating information allows the user to track an offender's progress throughout the entire criminal justice system.

NORIS – Behavioral Health Projects

Lucas County

- Rewrite of Drug Testing billing software.
- Data extracts and the development of Digital Data Dashboards to support the Safety + Justice Challenge.
 - Judges have access to real-time information of their sentenced inmates.
 - This has been expanded to include electronic monitoring capacity.
- Probation Queries will be developed to allow sharing of drug testing information for all Lucas County Probation Departments (1 – felony and 4 – municipal).
 - All probation departments (5) now have access to view urinalysis results from Centralized Drug Testing.
 - The tool has the potential to be expanded in the future to include information on the mental health services needed or received by probationers to better coordinate services for probationers with complex needs across the five jurisdictions.
 - In addition to the goals of increased staff efficiency and reduced duplicative sanctions, expanding the tool to include mental health information might mean that clients are connected with resources more quickly.

Judge Electronic Monitoring Units - MacArthur Electronic Monitoring Units - County (All) COOK, GARY Allocated Allocated COOK, STACY County Units MacArthur Units Judge Judge DUHART, MYRON 100 COOK, GARY ENGLISH, IAN 11 38 COOK, GARY O GOULDING, MICHAEL COOK, STACY 21 MANDROS, DEAN DUHART, MYRON 4 ZMUDA, GENE DUHART, MYRON ENGLISH, IAN 10 ENGLISH, IAN 13 FRANKS, RUTH ANN 2 GOULDING, MICHAEL 1 GOULDING, MICHAEL **EMU Type** MANDROS, DEAN 4 JENNINGS, LINDA 12 (AII) O County MANDROS, DEAN 11 ZMUDA, GENE 8 MacArthur ZMUDA, GENE 11 Supervision End Range Total In Use 38 91 Total In Use (AII) 0-7 Days **EMU Client Schedules** 7-30 Days 30 - 60 Days = Case Client Over 60 Days .. EM 17-1588-1 Past Release EM 16-1373-1 Supervision End Range 0 - 7 Days EM 16-1373-2 7 -30 Days EM 17-1728-1 30 - 60 Days EM 17-2066-1 Over 60 Days EM 17-2284-1 EM 17-2284-2 EM 17-2284-3 EM 11-2001-1 4 EM 12-1966-1 EM 12 1000 2

7/1/2017 9/1/2017 11/1/2017 1/1/2018 3/1/2018 5/1/2018 7/1/2018 9/1/2018

Repeat Offenders Dashboard

Lucas County Corrections Center Repeated Booking Counts and Trends

Booking Counts by Month with the number of repeat offenders for each month.

The number of bookings the occurred for RIDs more than one time in the same month.

This data represents only booking counts and does not factor in charges.

The percent column is the percent of total number of bookings that occurred more than once of the same RID.

Month, Year of Book Date	Booking Count	Repeats	Repeat Percent
December 2017	280	9	3.21%
November 2017	1,191	48	4.03%
October 2017	1,301	39	3.00%
September 2017	1,220	49	4.02%
August 2017	1,265	63	4.98%
July 2017	1,395	71	5.09%
June 2017	1,379	57	4.13%
May 2017	1,341	51	3.80%
April 2017	1,278	53	4.15%
March 2017	1,322	48	3.63%
February 2017	1,287	38	2.95%
January 2017	1,356	55	4.06%
December 2016	1,152	43	3.73%
November 2016	1,268	46	3.63%
October 2016	1,380	61	4.42%
September 2016	1,380	47	3,41%
August 2016	1,424	61	4.28%
July 2016	1,422	48	3.38%
June 2016	1,452	58	3.99%
April 2016	1,335	52	3.90%
March 2016	1,431	56	3.91%
February 2016	1,333	46	3.45%
January 2016	1,359	49	3.61%

The RIDS below, have had multiple bookings in the given time period. The list can be adjusted by using the filter controls at right.

The default is RIDs in the past 24 months that have had at least 16 bookings which equates to 1.5 per month.

Inmate		Booking Count	
17646594	: FLAGG, ROSE	20	
01765061	: NOLEN, FELIX	17	
08572489	: SARRA, TIMOTHY	17	
55914270	: PRESSLEY, DESHAWN	17	
56217074	: HODNETT, TABBITHA	16	

16		20
	0	
Book Date		
Last 24 months		
Repeats		
2		10,000
0		D
Arresting Agency		
(All)		

Arresting Agency 🚊 B	ooking Count	Repeats
Holland PD	81	2
Lucas County Sheriff	6,927	1,546
Maumee PD	432	45
Mercy Hosp PD	167	10
OH Highway Patrol	816	10
OH Parole	450	68
Oregon Police	1,030	145
Sylvania Police	263	18
Sylvania Twp PD	517	54
Toledo PD	19,181	6,589
US Federal Agencies	263	38
University of Toledo PD	147	17
Washington Twp PD	464	20
Waterville PD	59	6
Whitehouse PD	48	4

NORIS - Behavioral Health Projects

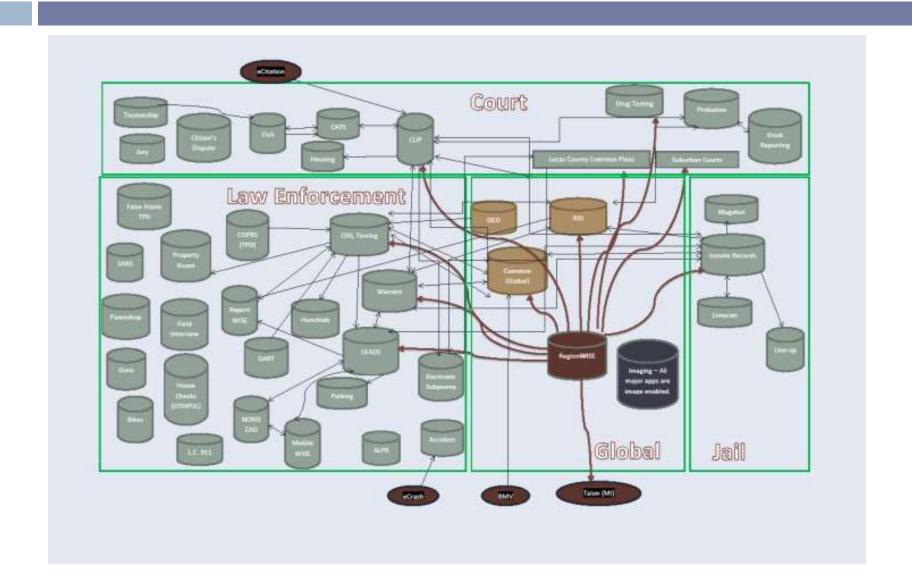
Law Enforcement

- Drug Abuse Response Team (D.A.R.T.) enhanced to monitor the client's progress while in the program through a process of captured interviews/surveys based on a 30 day cycle and client notes entered by the officer.
 - D.A.R.T. officers primarily engage overdose victims at local hospital facilities, or provide intervention with subjects currently battling opioid addiction prior to an overdose. As an alternative of utilizing a correctional setting or arresting the subject, D.A.R.T. officers directly link subjects to local recovery providers specializing in detoxification, intensive outpatient treatment, sober/transitional living environments, and support groups.
- Crisis Intervention Team (CIT) enhancements for Toledo Police Department (TPD). The TPD records management software (CRS) and the field reporting tool (ReportWISE) will be updated to include CIT specific information including:
 - Disposition of Person
 - Condition of person
 - Suicidal (Y/N)
 - Living Arrangements
 - Behaviors
 - Techniques used on person
 - Injuries of person
 - Injuries to person
 - Injuries to officer
 - Charges
 - Self reported history of mental illness
 - Substance abuse

Current Fields in CRS:

- Gender
- Age
- Race
- Time of Day
- Day of Week
- Injuries
- Charges

NORIS Applications Map



NORIS Applications

System Applications:	Cou	urt Applications:	Poli	ice Applications:
 Electronic Data Interchanges 		Case Scheduling (CATS)		Accident Reporting
Imaging		Court Case Management (CLIP)		Computer Aided Dispatch (CAD)
□ Protection Orders		Citizens Dispute Case Tracking		Computerized Records System (CRS)-
 Regional Criminal History File 		Drug Testing		police records management
 Regional Identifier (RID) including Priority 	у 🗆	Electronic Subpoenas		Crime Analysis and Statistical Reporting
and Prolific Offender tracking		Housing Court Case Management		Crime Report Imaging
 RegionWISE—Browser-based search information extranet 		Multiple Court Systems Database Access		Enhanced LEADS Interface
		Probation Case Management		False Alarms Tracking & Billing
□ Video Arraignment Network		Civil and Trusteeship Accounting		Fingerprint Reporting and Arrest Archive
Michigan Data Link		Warrant Management including		GEO (Geography) Mapping
 Inmate Phone Link 		paperless warrants		License Plate Tracking
Jail Applications:				MobileWISE
 Electronic Monitoring Tracking 				Parking and Citation Management
 Inmate Records (IR)-Booking System and Jail Billing 				Pawnshop Data Collection
 Mugshots and Electronic Line-up 				Property Room Management
 Pretrial Bed Management 				ReportWISE
□ Work Release				Towed Vehicle Management
				Warrant Administration including sex offender flag

Contact Information

CJCC (www.lucascountycjcc.org)
 One Government Center, Suite 1720
 Toledo, OH 43604

Twitter:

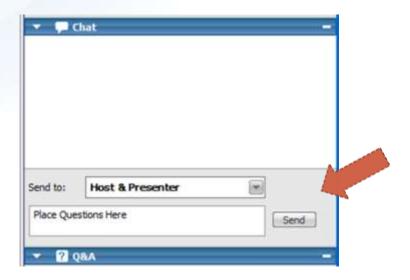
- @CJCCToledo
- @NORIStoledo
- Holly Matthews, Executive Director
 - (P) 567.200.6828
 - E-mail holly.matthews@noris.org
- □ Lindsay Below, Behavioral Health/Criminal Justice Coordinator
 - (P) 567.200.6857
 - E-mail <u>lindsay.below@noris.org</u>
- NORIS (www.noris.org)
 - Joyce Rupley, NORIS Director
 - (P) 567.200.6806
 - E-mail joyce.rupley@noris.org





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Please select Host and Presenter







Moderator
Chris Asplen
National Criminal Justice Association

Presenters
Karhlton Moore
Executive Director
Ohio Office of Criminal Justice Services

Michael Daniels

Justice Policy Coordinator

Franklin County (OH) Office of Justice Policy and Programs

Holly Matthews
Executive Director
Lucas County (OH) Criminal Justice Council

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